

The Arc  
High Street  
Clowne  
Derbyshire  
S43 4JY

Date: 22<sup>nd</sup> November 2016

Dear Sir or Madam,

You are summoned to attend a meeting of the Bolsover District Council on Wednesday 30th November 2016 at 1000 hours in the Council Chamber, The Arc, High Street, Clowne.

**Notes for Members:**

Register of Members' Interests - Members are reminded that a Member must within 28 days of becoming aware of any changes to their Disclosable Pecuniary Interests provide written notification to the Authority's Monitoring Officer.

You will find the contents of the agenda itemised on pages 2 to 4.

Yours faithfully,



Assistant Director – Governance & Solicitor to the Council & Monitoring Officer  
To: Chairman & Members of the Council

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EXCELLENCE



# COUNCIL

## AGENDA

WEDNESDAY 30<sup>TH</sup> NOVEMBER 2016  
IN THE COUNCIL CHAMBER AT 1000 HOURS

Item No.		Page No.(s)
	<b>PART 1 – OPEN ITEMS</b>	
1.	<b>Apologies for Absence</b>	
2.	<b>Urgent Items of Business</b>  To note any urgent items of business which the Chairman has consented to being considered under the provisions of Section 100(B)4(b) of the Local Government Act 1972	
3.	<b>Declarations of Interest</b>  Members should declare the existence and nature of any Disclosable Pecuniary Interest and Non Statutory Interest as defined by the Members' Code of Conduct in respect of:-  a) any business on the agenda b) any additional urgent items to be considered c) any matters arising out of the business of those items  and withdraw from the meeting at the relevant time, if appropriate.	
4.	<b>Questions</b>  (a) Questions submitted by the Public pursuant to Rule 4.1.10 of the Council Procedure Rules.	None
	(b) Questions submitted by Members pursuant to Rule 4.1.10 of the Council Procedure Rules.	None

5.	<b>Reports on special urgency decisions</b>	None
	In any event the Leader will submit reports to the Council on the Executive decisions taken in the circumstances set out in Rule 17 (special urgency) in the preceding three months. The report will include the number of decisions so taken and a summary of the matters in respect of which those decisions were taken.	
6.	<b>Minutes of Last Meeting</b>	See Minute Book
	To approve and the Chairman to sign the minutes of the Council Meeting held on 2 <sup>nd</sup> November 2016.	
7.	<b>Minute Books</b>	Attached
	Members may put questions for clarification in respect of the minutes contained within the latest Minute Book dated 30 <sup>th</sup> November 2016.	
8.	<b>Recommended Items</b>	
	None.	
9.	Bolsover Regeneration Framework Report and Presentation <b><i>Recommendation on Page 8 (Presentation from Bauman Lyons Architects)</i></b>	5 to 10
10.	Treasury Management <b><i>(Presentation from Cecillie Booth, Arlingclose)</i></b>	
11.	Annual Audit Letter 2015/2016 <b><i>Recommendation on Page 12</i></b>	11 to 18
12.	To elect a Chair of Standards Committee	
13.	<b>Motions on Notice</b>	
	(a) Mineworkers Pension Scheme	19
	(b) Dying to Work	20
	(c) Call for a Public Inquiry into the actions of the Police at the Orgreave Coking Plant	21
	(d) Make Fair Transitional State Pension Arrangements for 1950's Women	22

14. **Chairman's Announcements**

To receive any announcements that the Chair of the Council may desire to lay before the meeting.

**Bolsover District Council**

**Council**

**30 November 2016**

**Bolsover Regeneration Framework**

**Report of the Assistant Director Economic Growth**

This report is public

**Purpose of the Report**

To accept and endorse the Bolsover District Regeneration Framework document for publication (electronic), produced by consultants Bauman Lyons Architects.

**1. Report Details**

**Background**

- 1.1. In March 2015 the Executive approved the Joint Economic Development and Housing Strategy for Bolsover district, which included the production of the Regeneration Framework for the district.
- 1.2. It was intended that the Regeneration Framework would form an important part of the evidence base for the emerging Local Plan, informing its place specific policies and proposals; the Local Plan would embody the spatial elements of the RF helping to deliver their key priorities and projects in a co-ordinated manner and critically form the basis for external funding bids.
- 1.3. The project design team, led by Bauman Lyons Architects, were appointed in autumn 2015 and commenced consultations with a variety of local stakeholders, agencies, businesses, community groups and thematic interest groups to develop both town specific and district-wide proposals around emerging themes.
- 1.4. The regeneration framework document, 'Sharing Bolsover' looks forward to 2033 and is guided by the principles of placemaking and the ideas and priorities put forward by the local communities. The shared vision is for a flexible mix of transformational and fine grain projects that will enhance the offer of the four town centres of Clowne, Bolsover, Shirebrook and South Normanton to strengthen their role as service centres. Proposed improvements to physical connectivity will enable outlying villages to access and benefit from these

investments and to contribute to rise of a vibrant local economy and of shared sense of civic pride.

- 1.5. A key principle of the vision is shared responsibility for delivering regeneration. This will be achieved through embracing collaborative practices between the Council, Parish and Town Councils and local communities to develop physical assets through new community based organisations.
- 1.6. This report seeks Members endorsement of the regeneration framework for future investment activity in the district, with the agreed action plan prioritising the project proposals emerging out of the frameworks and progressing feasibility assessments for the identified key projects to enable access to appropriate funding.

## **2. Conclusions and Reasons for Recommendation**

- 2.1. The regeneration framework are intended to:
  - Prioritise investment providing the framework for targeted and coordinated public/private sector interventions
  - Inform funding applications for town centre investment and regeneration.
  - Address the key priorities identified in Joint Economic Development and Housing Strategy;
  - Form the basis of work to deliver economic growth and for aligning the district's priorities to maximise inward investment.
  - Form an important part of the evidence base for the emerging Local Plan, informing its place specific policies and proposals.
  - Highlight the importance of "placemaking", in matching the pace and nature of growth within the district, aligned with the physical characteristics of each discrete part of the District.
  - Raise public awareness of placemaking proposals and place marketing leading to improved quality and perception of place.
- 2.2. The process for producing the framework has been exemplary in terms of the private and the public sector working together for the co-production of a document/ strategy, as partners to deliver place based regeneration: two hands clapping to support long term transformation.
- 2.3. On the basis of the above, officer recommendation is to accept and endorse the Bolsover District Regeneration Framework.

## **3. Consultation and Equality Impact**

- 3.1 Comprehensive consultation was conducted at each stage of the process. Events were hosted involving district-wide agencies and community groups, thematic interest groups, business community etc, in addition to regular

meetings with BDC Cabinet and Members. Details of consultation meeting undertaken are appended (Appendix 1).

- 3.2 In addition to external consultations, regular meetings were held with the steering group, comprising representation from Planning, Estates, Leisure, Partnerships, and Communications teams to ensure added robustness to the emerging proposals.

#### 4 **Alternative Options and Reasons for Rejection**

- 4.1 Not accept the regeneration framework: joint collaborative working between local authorities, private sector stakeholders and consultants Bauman Lyons raised expectation for a framework to guide and prioritise future regeneration activities and the recommendations have informed the emerging local plan. This is not a recommended option.

### 5 **Implications**

#### 5.1 **Finance and Risk Implications**

- 5.1.2 In order to progress the implementation of the Regeneration Frameworks it will be necessary to commission detailed estimates for each of the projects identified in the Action Plan, this work will be commissioned in consultation with the portfolio holder. These proprietary estimates will identify viability gaps and assess feasibility to enable access to the appropriate funding to deliver the projects.

Risk Description	Impact / Likelihood	Mitigation
The frameworks may raise public expectations in terms of delivering the recommended projects within the framework.	Low	Public expectations can be managed via the detailed action plan identifying project leads and resource implications produced in collaboration with key stakeholders including local communities, to enable relevant groups are able to take ownership of relevant projects.
Funding of projects is dependent on private/public sector investment. The public sector funding climate is tight with a number of competing	High	Some of the key town centre projects may align to forthcoming calls for projects under the D2N2/SCR funding regimes, priority projects will be worked up to sufficient details to apply for

<p>projects/schemes seeking support at local, regional and national levels. Funding is dependent on the strategic fit of the projects to the objectives of funding streams/ agencies and public sector value for money.</p>		<p>funding, once available.</p>
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**5.2 Legal Implications including Data Protection**

5.2.1 The acceptance of the document does not have any direct legal implication. However in the event that project options outlined in the document relating to sites in Council ownership are developed, these could involve the sale or lease of the land to developers/ Community Interest Companies/ voluntary groups. In the event that project options outlined in the document relating to sites in Private ownership there may be acquired by compulsory purchase orders (CPOs), the procedure for gaining those powers may be implemented by the authority.

**5.3 Human Resources Implications**

5.3.1 The Economic Development team will support where appropriate, the projects identified as priority projects within the framework. Recruitment to the vacant post of Senior Economic Development Officer will offer a dedicated resource to direct the detailed proposals and costs to support the implementation of the Regeneration Frameworks.

**6 Recommendations**

That the Council:

6.1 Accept and endorse the Regeneration Framework.



## 7 Decision Information

<p><b>Is the decision a Key Decision?</b></p> <p>(A Key Decision is an executive decision which results in income or expenditure to the Council of £50,000 or more or which has a significant impact on two or more District wards)</p>	No
<p><b>Is the decision subject to Call-In?</b>(Only Key Decisions are subject to Call-In)</p>	No
<p><b>District Wards Affected</b></p>	All wards of the district.
<p><b>Links to Corporate Plan priorities or Policy Framework</b></p>	<p><b>Regeneration:</b></p> <ul style="list-style-type: none"> <li>• Develop vibrant town centres and rural communities</li> <li>• Maximise employment opportunities</li> </ul>

## 8 Document Information

Appendix No	Title
Appendix 1	Details of workshops/ consultations undertaken as part of the production of the Regeneration framework
<p><b>Background Papers</b> (These are unpublished works which have been relied on to a material extent when preparing the report. They must be listed in the section below. If the report is going to Cabinet (NEDDC) or Executive (BDC) you must provide copies of the background papers)</p>	
<p><b>“Sharing Bolsover” - Regeneration Framework</b></p>	
Report Author	Contact Number
Allison Westray-Chapman	

Report Reference –

**Appendix 1:** Details of workshops/ consultations undertaken by BLA:

Workshops/ consultation events organised are as follows:

When	Where	Workshop focus
14 January 2016	The Arc, High Street, Clowne S43 4JY	Members workshop
04 February, 2016 11:00 – 15:30	The Arc, High Street, Clowne S43 4JY	District-wide Stakeholder consultation
16 February 2016 09.30-16.00	George Bratt Room, Assembly Rooms, Bolsover, S44 6NG	Local stakeholder consultation focussing on Bolsover
18 February 2016 09.30-16.00	Community Centre, Recreation Close, Clowne, S43 4PL	Local stakeholder consultation, focussing on Clowne
01 March 2016 09.30-16.00	The Junction 28 Church, The Common, South Normanton DE55 2EP	Local stakeholder consultation ifocussing on South Normanton
03 March 2016 09.30-16.00	Kissingate Leisure Centre, Park Road, Shirebrook NG20 8JQ	Local stakeholder consultation focussing on Shirebrook
13th April 2016 12:00 – 19:00	The Assembly Rooms, Hilltop, Bolsover, S44 6NG	Public Exhibition and Settlement workshop for villages and hamlets surrounding Bolsover; focus group workshop
14th April 2016 12:00 – 19:00	The Post Mill Centre, Market Street, South Normanton DE55 2EJ	Public Exhibition and Settlement workshop for villages and hamlets surrounding South Normanton; focus group workshop
20th April 2016 12:00 – 19:00	The Schoolroom, Clowne Methodist Church, North Road, Clowne S43 4PF	Public Exhibition and Settlement workshop for villages and hamlets surrounding Clowne; focus group workshop
21st April 2016 12:00 – 19:00	The Christian Centre, 18-26 Main Street, Shirebrook NG20 8DG	Public Exhibition and Settlement workshop for villages and hamlets surrounding Shirebrook; focus group workshop

**Bolsover District Council**

**COUNCIL**

**30th November 2016**

**Annual Audit Letter 2015/2016**

**Report of the Council's External Auditor KPMG**

This report is public

**Purpose of the Report**

- For Council to consider the Annual Audit Letter in respect of 2015/16 which has been prepared by KPMG for consideration by elected Members of the Council and other stakeholders.

**1 Report Details**

- 1.1 That Council consider the attached report from the Council's External Auditors (KPMG).

**2 Conclusions and Reasons for Recommendation**

- 2.1 To ensure that the Council is able to effectively consider the outcomes of the work undertaken by the Council's external auditors.

**3 Consultation and Equality Impact**

- 3.1 None arising directly from the report.

**4 Alternative Options and Reasons for Rejection**

- 4.1 A copy of the Annual Audit Letter has previously been circulated to all Members of the Council, has been placed on the website and has been considered by the Audit Committee at its meeting on Monday 21<sup>st</sup> November 2016. These actions comply with our legal obligation in this matter and should help ensure an appropriate level of consideration by Elected Members and other stakeholders.

**5 Implications**

**5.1 Finance and Risk Implications**

There are no additional financial implications arising out of this report.

**5.2 Legal Implications including Data Protection**

None arising directly from this report.

### 5.3 Human Resources Implications

None arising directly from this report.

### 6 Recommendations

- 6.1 That the Audit Committee considers and notes the attached Annual Audit Letter 2015/16 from the Council's External Auditors, KPMG.

### 7 Decision Information

<b>Is the decision a Key Decision?</b> (A Key Decision is one which results in income or expenditure to the Council of £50,000 or more or which has a significant impact on two or more District wards)	No
<b>District Wards Affected</b>	N/A
<b>Links to Corporate Plan priorities or Policy Framework</b>	N/a

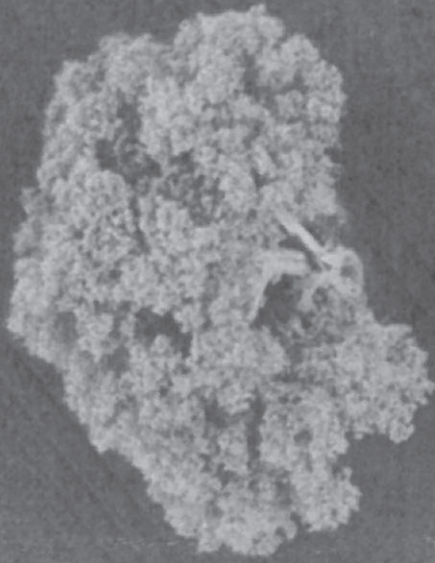
### 8 Document Information

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1	Annual Audit Letter 2015/2016
<b>Background Papers</b> (These are unpublished works which have been relied on to a material extent when preparing the report. They must be listed in the section below. If the report is going to Cabinet (NEDDC) or Executive (BDC) you must provide copies of the background papers)	
<b>Report Author</b>	
<b>Contact Number</b>	
Assistant Director – Finance, Revenues and Benefits	01246 242214



# Annual Audit Letter 2015/16

Bolsover District Council  
October 2016



# Contents

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This report is addressed to the Authority and has been prepared for the sole use of the Authority. We take no responsibility to any member of staff acting in their individual capacities, or to third parties. Public Sector Audit Appointments issued a document entitled Statement of Responsibilities of Auditors and Audited Bodies summarising where the responsibilities of auditors begin and end and what is expected from audited bodies. We draw your attention to this document which is available on Public Sector Audit Appointment's website ([www.psa.a.co.uk](http://www.psa.a.co.uk)).

External auditors do not act as a substitute for the audited body's own responsibility for putting in place proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

We are committed to providing you with a high quality service. If you have any concerns or are dissatisfied with any part of KPMG's work, in the first instance you should contact Tony Crawley, the engagement lead to the Authority, who will try to resolve your complaint. If you are dissatisfied with your response please contact the national lead partner for all of KPMG's work under our contract with Public Sector Audit Appointments Limited, Andrew Sayers ([andrew.sayers@kpmg.co.uk](mailto:andrew.sayers@kpmg.co.uk)). After this, if you are still dissatisfied with how your complaint has been handled you can access PSA's complaints procedure by emailing [generalenquiries@psaa.co.uk](mailto:generalenquiries@psaa.co.uk), by telephoning 020 7072 7445 or by writing to Public Sector Audit Appointments Limited, 3rd Floor, Local Government House, Smith Square, London, SW1P 3HZ.



## Section one

# Headlines

This Annual Audit Letter summarises the outcome from our audit work at Bolsover District Council in relation to their 2015/16 audit year.

Although it is addressed to Members of the Authority, it is also intended to communicate these key messages to key external stakeholders, including members of the public, and will be placed on the Authority's website.

VFM conclusion	<p>We issued an unqualified conclusion on the Authority's arrangements to secure value for money (VFM conclusion) for 2015/16 on 27 September 2016. This means we are satisfied that during the year that Authority had proper arrangements for informed decision making, sustainable resource deployment and working with partners and third parties.</p> <p>In reaching our VFM conclusion we have considered the Authority's arrangements for securing financial resilience. We considered the robustness of the Medium Term Financial Plan and whether the assumptions around future funding and income streams are appropriate. We also considered whether the proposed budgets appropriately reflect the financial risks being faced by the Authority including the phasing out of Revenue Support Grant, potential changes to the New Homes Bonus scheme which are expected to be clarified during 2016/17 and reforms to National Non Domestic Rates.</p> <p>Our work concluded that the planning assumptions made by the Authority were reasonable, and officers recognise that there are significant uncertainties about the future of local government financing, for example the details of reform to Business Rates and New Homes Bonus.</p> <p>We reviewed the outcome of the 2016/17 budget setting process. The Medium Term Financial Plan sets out a savings target of £0.057m for 2016/17 in order to secure a balanced budget. Given the scale of the challenge that faces the Authority in future years, it is important that these savings are secured by underlying reductions in expenditure or increases in income in order to secure the projected financial savings of £1.4m which are anticipated to be required in 2018/19.</p>
Audit opinion	<p>We issued an unqualified opinion on the Authority's financial statements on 27 September 2016. This means that we believe the financial statements give a true and fair view of the financial position of the Authority and of its expenditure and income for the year.</p>
Financial statements audit	<p>We did not identify any issues in the course of our audit that are considered to be material.</p> <p>The Authority has good processes in place for the production of the accounts and good quality working papers. Officers dealt efficiently with audit queries and the audit process has been completed within the planned timescales.</p>
Annual Governance Statement	<p>We reviewed your Annual Governance Statement and concluded that it was consistent with our understanding.</p>
Whole of Government Accounts	<p>The Authority prepares a consolidation pack to support the production of Whole of Government Accounts by HM Treasury. We are not required to review your pack in detail as the Authority falls below the threshold where an audit is required. As required by the guidance we have confirmed this with the National Audit Office.</p>
Certificate	<p>We issued our certificate on 27 September 2016. The certificate confirms that we have concluded the audit for 2015/16 in accordance with the requirements of the Local Audit &amp; Accountability Act 2014 and the Code of Audit Practice.</p>
Audit fee	<p>Our fee for 2015/16 was £50,868, excluding VAT. This compares to a planned fee of £49,410. The reasons for this variance are an increased fee for the audit of the financial statements reflecting additional work undertaken to review exit package disclosures of £859 and additional substantive testing undertaken in respect of HRA housing repairs and maintenance of £599. Further detail is contained in Appendix 2.</p>

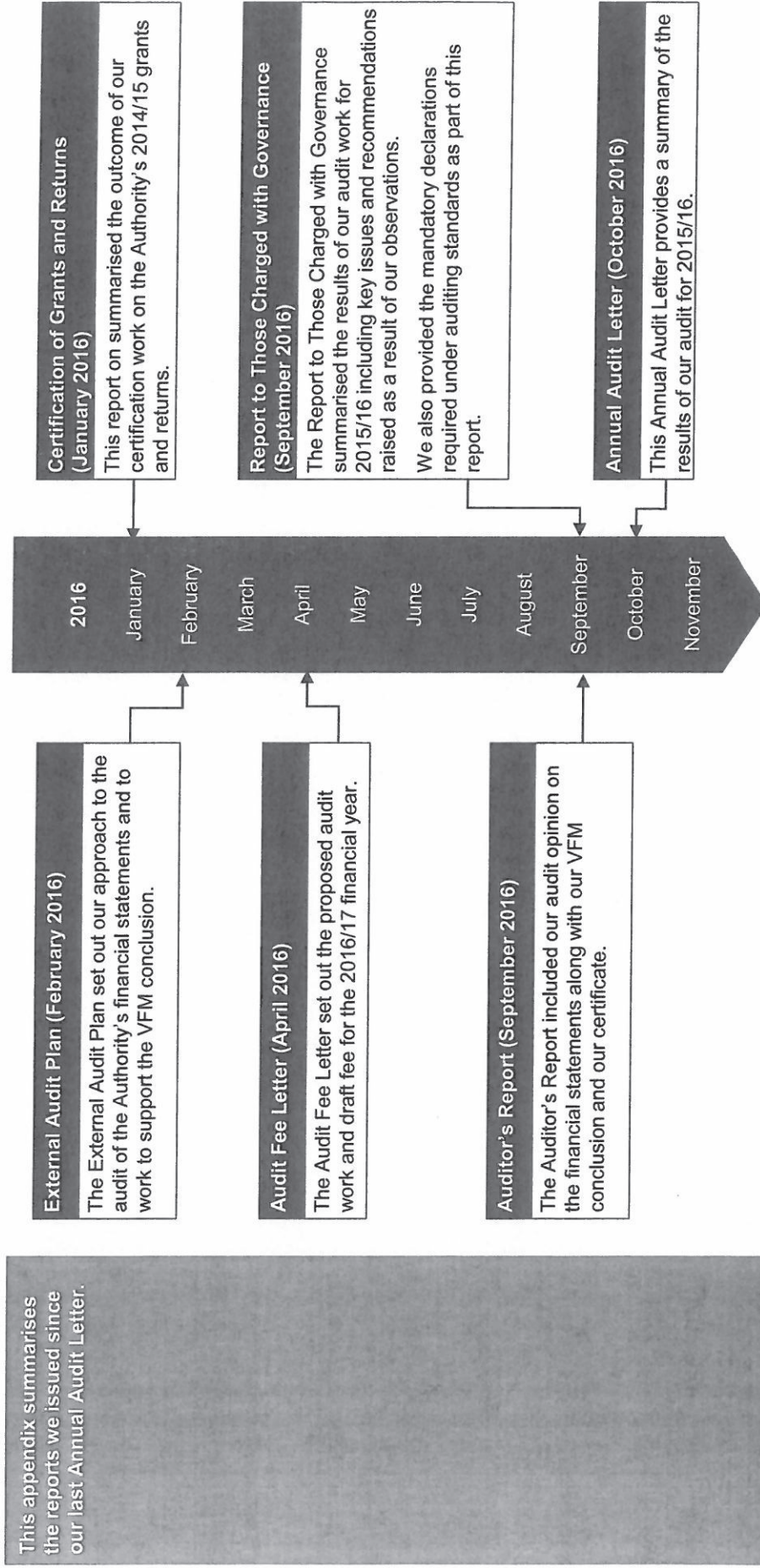


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**Appendices**

# Appendix 1: Summary of reports issued





# Appendix 2: Audit fees

This appendix provides information on our final fees for the 2015/16 audit.

To ensure transparency about the extent of our fee relationship with the Authority we have summarised below the outturn against the 2015/16 planned audit fee.

### External audit

Our final fee for the 2015/16 audit of Bolsover District Council was £50,868. This compares to a planned fee of £49,410. The reasons for this variance are:

- an increased fee for the audit of the financial statements reflecting additional work undertaken to review exit package disclosures of £859; and
- additional substantive testing undertaken in respect of HRA housing repairs and maintenance £599.

Our fees are still subject to final determination by Public Sector Audit Appointments.

### Certification of grants and returns

Under our terms of engagement with Public Sector Audit Appointments we undertake prescribed work in order to certify the Authority's housing benefit grant claim. This certification work is still ongoing. The final fee will be confirmed through our reporting on the outcome of that work in January 2017.

### Other services

We charged £3,000 for additional audit-related services for the certification of the Pooling of Housing Receipts Return, which is outside of Public Sector Audit Appointments's certification regime.



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Draft motion: (Council name)

Mineworkers Pension Scheme fund surpluses

(Council name) views with concern the injustice whereby the Treasury receives 50% of surpluses from the Mineworkers Pension Scheme, accumulating so far to over £3 billion, a sum taken from people and communities that are least able to afford it and one that is out of all proportion to the risk covered, and calls for independent scrutiny by the Public Accounts Committee to address this unfair arrangement.

ERM  
21/1/16

SAMPLE  
COMPANY  
LOGO

DYING  
TO WORK

This charter sets out an agreed way in which 'Sample Company' employees will be supported, protected and guided throughout their employment, following a terminal diagnosis.

- We recognise that terminal illness requires support and understanding and not additional and avoidable stress and worry.
- Terminally ill workers will be secure in the knowledge that we will support them following their diagnosis and we recognise that, safe and reasonable work can help maintain dignity, offer a valuable distraction and can be therapeutic in itself.
- We will provide our employees with the security of work, peace of mind and the right to choose the best course of action for themselves and their families which helps them through this challenging period with dignity and without undue financial loss.
- We support the TUC's Dying to Work campaign so that all employees battling terminal illness have adequate employment protection and have their death in service benefits protected for the loved ones they leave behind.

Chief Executive of Sample Company

TUC Regional Secretary

  
TUC

Tom Mearns 15th Nov 2016

Draft Motion

Bolsover District Council wants to put on record its call for a full public inquiry into the actions of the Police at the Orgreave coking plant on 18<sup>th</sup> June 1984 during the miners' strike of 1984-85.

Along with ex-miners, their families, campaigners from the Orgreave Truth and Justice Campaign, Bolsover District Council waited patiently for nearly 2 and a half years for the Independent Police Complaints Commission (IPCC) to complete their 'scoping' exercise investigating whether to investigate the actions of the Police on that day.

The IPCC report conceded that 'the unwillingness to disclose evidence of wrongdoing by officers does raise doubts about the ethical standards of officers in the highest ranks of the South Yorkshire Police at the time'.

The Home Office at this point issued the following statement:

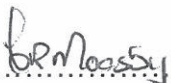
**'The Home Secretary will consider any request she receives to set up a public inquiry into Orgreave'.**

The Home Secretary has been in receipt of the legal submission submitted by the Orgreave Truth and Justice Campaign, since 15<sup>th</sup> December 2015 and has not yet responded to requests for 2<sup>nd</sup> meeting with Theresa May.

Bolsover District Council believes that the issue of Orgreave is of local and national importance to all the public as the style of policing undertaken at the time was in our names. A full investigation into the military style policing used on that day is now long overdue and only a full public inquiry can fully investigate this.

Bolsover District Council therefore calls on the new Home Secretary, Amber Rudd, to order a full public inquiry into the deployment and actions of the Police on 18<sup>th</sup> June 1984 and to conduct meaningful discussions with Orgreave Truth and Justice Campaign, The NUM and concerned MPs.

Signed

.....  .....

Date

..... 10<sup>th</sup> Nov 2016 .....

MOTION (for councilors to present to their council – all parties)

Make fair transitional state pension arrangements for 1950s women

“The council calls upon the Government to make fair transitional state pension arrangements for all women born on or after 6<sup>th</sup> April 1951, who have unfairly borne the burden of the increase to the State Pension Age (SPA) with lack of appropriate notification.

Hundreds of thousands of women had significant pension changes imposed on them by the Pensions Acts of 1995 and 2011 with little or no personal notification of the changes. Some women had only two years notice of a six year increase to their state pension age.

Many women born in the 1950s are living in hardship. Retirement plans have been shattered with devastating consequences. Many of these women are already out of the labour market, caring for elderly relatives, providing childcare for grandchildren, or suffer discrimination in the workplace so struggle to find employment. Women born in this decade are suffering financially. These women have worked hard, raised families and paid their tax and national insurance with the expectation that they would be financially secure when reaching 60. It is not the pension age itself that is in dispute – it is widely accepted that women and men should retire at the same time. The issue is that the rise in the women’s state pension age has been too rapid and has happened without sufficient notice being given to the women affected, leaving women with no time to make alternative arrangements.

The council calls upon the Government to reconsider transitional arrangements for women born on or after 6<sup>th</sup> April 1951, so that women do not live in hardship due to pension changes they were not told about until it was too late to make alternative arrangements.”

*John Mosby*

21/11/2016