

Bolsover District Council

General Licensing Committee

5th November 2020

Local Government (Miscellaneous Provisions) Act 1982

Draft Sex Establishment Policy

Review

Report of Solicitor, Legal Services

This report is public

Purpose of the Report

- The purpose of this report is for the Licensing Committee to consider and feedback on the draft of the Council's **Sex Establishment Policy**

1 Report Details

- 1.1 Under the Local Government (Miscellaneous Provisions) Act ("LGMPA") as amended, subject to the contents of 1.2 below, the Council has powers to control the number and location of sex establishments in its area.
- 1.2 The Licensing Committee has passed a resolution to invite the full Council to resolve to adopt the legislation. In order to proceed, the Council must carry out a public consultation. To reduce risk of legal challenge, it was agreed that such consultation should be carried out prior to formal adoption. It was considered that the Policy itself should be publically consulted on at the same time.
- 1.3 The Scrutiny Committee has approved the attached draft version of the Policy and this Committee is now being invited to review and provide comments. Should the Licensing Committee have comments on the draft in its present form these will be incorporated and the revised draft will then be circulated as part of the public consultation process.
- 1.4 The outcome of the 12 week consultation period will be fed back to the Licensing Committee, and a final version of the policy will then be recommended to Full Council for approval.
- 1.5 A Local Area Profile (LAP) will be prepared in due course as a separate document. The LAP will map out the characteristics of the area, and because the area profile can change so frequently it is seen as good practice to keep this document separate. This is still in development at this time but will be published at the same time as the draft Policy, to ensure that the LAP is as up to date as possible.

- 1.6 The key aspects to the contents of the policy are as follows:

Introducing a policy document which sets out the Councils approach to sex establishment regulation

Citing the findings of the public consultation – clearly this part of the Policy is absent at this stage and will be drafted following such consultation. By including the findings the Council will be able to demonstrate that the adoption of the legislation and the contents of the Policy clearly reflect the will of its residents. This is important in protecting the Council against judicial review.

Setting out of statutory criteria for mandatory and discretionary grounds for refusal of an application

Separately detailing the Council’s policy in respect of the granting of licenses for each type of sex establishment (sexual entertainment venues, sex cinemas and sex shops)

Detailing other legislation relevant to the grant or refusal of a licence

Specifying exemptions

Setting out the application procedure and those for variations, renewals, transfers and revocations

Detailing interpretation of key terms

Setting out standard conditions for each type of sex establishment

2 Conclusions and Reasons for Recommendation

- 2.1 Bolsover District Council’s Licensing Committee resolved that the full Council should be invited to consider passing a resolution to adopt the legislation and policy in respect of sex establishments. This process, which would include implementation of key elements of the public consultation, would mean that residents will have a greater say in what happens within their community.

3 Consultation and Equality Impact

- 3.1 The approved draft policy will be subject to a full public consultation. The feedback will be presented to members of the licensing committee thereafter and approval sought to recommend the final version of the policy to Council.
- 3.2 Similarly an equality impact assessment will be undertaken once feedback has been received, before the matter goes to the Licensing Committee.

4 Alternative Options and Reasons for Rejection

- 4.1 There is no legal requirement to adopt the legislation or have a Policy in place. However, the Licensing Committee has approved this action and doing so gives the Council power to regulate the number and type of establishments in its area and the manner in which such premises are run. Residents could question why,

when Parliament has created regulatory powers for the Council, the Council had not been availed itself of them in order to protect their interests and reflect their views.

5 Implications

5.1 Finance and Risk Implications

5.1.1 There will be a minor cost associated with carrying out the consultation and publish statutory notices which can be accommodated from existing budgets

5.2 Legal Implications including Data Protection

5.2.1 Having a policy which is clearly detailed and compliant with the legislation, fit for purpose and clear to Applicants could assist in implementing rules while preventing a legal challenge by way of appeal or judicial review, with associated costs in defending the same.

5.3 Human Resources Implications

5.3.1 None.

6 Recommendations

6.1 That Members review the attached policy documents and provide comments for consideration by Licensing Committee.

7 Decision Information

<p>Is the decision a Key Decision? A Key Decision is an executive decision which has a significant impact on two or more District wards or which results in income or expenditure to the Council above the following thresholds:</p> <p><i>BDC: Revenue - £75,000</i> <i>Capital - £150,000</i> <input type="checkbox"/></p> <p><i>NEDDC: Revenue - £100,000</i> <input type="checkbox"/> <i>Capital - £250,000</i> <input type="checkbox"/></p> <p><input checked="" type="checkbox"/> <i>Please indicate which threshold applies</i></p>	No
<p>Is the decision subject to Call-In? (Only Key Decisions are subject to Call-In)</p>	No
<p>District Wards Affected</p>	All indirectly
<p>Links to Corporate Plan priorities or Policy Framework</p>	All

8 **Document Information**

Appendix No	Title
1.	Draft Sex Establishment Policy
Background Papers (These are unpublished works which have been relied on to a material extent when preparing the report. They must be listed in the section below. If the report is going to Cabinet (NEDDC) or Executive (BDC) you must provide copies of the background papers)	
Report Author	Contact Number
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Report Reference –